

**SENATOR
SAM ERVIN
SAYS**



Federal rules of evidence, which often deal with abstruse legal matters, usually rate no more than a passing glance on the part of Congress and the public. In the view of many, such rules are primarily the concern of judges, lawyers, and legal scholars.

That would probably have been the case on February 5, 1973, when the Chief Justice of the United States sent to Congress some seventy-seven proposed Federal rules of evidence had they not gone beyond the ordinary "housekeeping" procedures of the courts. Thus, under the enabling Acts of Congress and the orders of the Supreme Court, the rules would have taken effect on July 1 unless Congress had disapproved them within 90 days. But, early in the session, it was apparent that due to the complexity of the proposed rules it would be impossible for Congress to adequately review them within the existing time frame. This was so because they involved substantial constitutional, legal, and policy questions which should be studied by the Congress.

On January 29, 1973, I, therefore, introduced S. 583, a resolution to provide Congress with adequate time to consider the proposed rules. My bill deferred the effective date of the rules to the end of the first session of the 93rd Congress unless they were approved by the Congress at an earlier date. Subsequently, the House modified my bill slightly to require the affirmative action of the Congress before the rules become operative. Last week, the Senate concurred in that amendment and sent the bill to the White House. This action is commendable. In a real sense, these rules propose changes in

respect to major issues over which there is now vast debate: newsmen's privilege, executive secrecy, and individual privacy.

For example, the proposed rules forbid the use of the newsmen's privilege. They restrict the traditional doctor-patient privilege. They severely narrow the long-established right of husbands and wives to keep their conversations confidential in all civil cases and in certain criminal cases in the Federal Courts. These changes alone would have a vast impact on the daily relationships of many individuals.

By narrowing the husband-wife privilege, the rules raise a question of constitutional dimension since they may violate the right of privacy. By narrowing the hearsay doctrine, they raise a question as to the abridgement of a criminal defendant's right under the Sixth Amendment to confront his accusers. And there is a substantial question arising out of Article III of the Constitution which prohibits the Supreme Court from promulgating substantive rules of evidence except where the Court is ruling on a case or controversy. Former Supreme Court Justice Goldberg recently stated the latter as follows:

"While the Court may have some inherent power of its own and some concurrent power with Congress over matters of procedure, the Constitution vests in Congress the power to initiate and enact legislation concerning the rights and duties of citizens of the United States subject, of course, to constitutional limitations."

To my mind, the many controversies raised by the proposed Federal rules of evidence simply cannot be resolved properly within 90 days. It took a committee of eminent scholars and lawyers eight years to promulgate these rules, and the gravity of the issues raised by these proposed rules requires that Congress carefully review them. Indeed, it would be unwise for Congress to abdicate its responsibility and rubber-stamp the product of many revisions, studies, debates, and compromises. These rules did not come to Congress with the benefit of wide-spread public discussion and criticism. In fact, up to the last minute major changes in the rules were being made without public comment.

I am pleased that Congress has passed this bill. This is particularly encouraging at a time when there is much evidence that the Executive and Judicial branches have usurped responsibilities properly within the Legislative domain.

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