PRESIDENT'S MESSAGE

To the Senate and House of Representatives of the United States :

We have continued cause for express ing our gratitude to the Supreme Ruler of the Universe for the benefits and blessings which our country, under his kind providence, has enjoyed during the past war. Notwithstanding the exciting scenes through which we have passed, nothing has occurred to disturb the general peace, or to derange the harmony of our politieal system: The great moral spectacle has been exhibited of a nation, approximating in number to 20,000,000 of people, ther of the Universe for his wisdom to di- plaint, however inconsiderable, should be, having, heretofore, been carried on chiefly on the part of the Government to prevent having performed the high and important rect us in the path of our duty, so as to with the greatest promptitude, removed- in foreign bottoms. I flatter myself that it. The country is settled by emigrants function of electing their Chief Magistrate enable us to consummate these high pur- that it must be regarded as cause of re- she will speedily resort to a modification from the United States, under invitations for the term of four years, without the poses. sion of any acts of violence, or the re, which proclaims their perpetuity .--The great objection which has always preailed against the election, by the People, he apprehension of tumults and disorders. which might involve in ruin the entire Government. A security against this, is found not only in the fact before alluded to, but in the additional fact, we live under a confederacy embracing already twenty-six States; no one of which has power to coneach State is taken at the time appointed by the laws, and such vote is announced by its Electoral College, without reference right of suffrage, and the mode of conducting the election, is regulated by the laws of each State ; and the election is distincty federative in all its prominent features. results under a consclidated system, riotus proceedings, should only affect the tical confederacy-each member of is supreme-as to all matters apthe united power of all, the protection fits citizens, in matters not domesticbeen so far crowned with complete uccess. The world has witnessed its raid growth in wealth and population; and, the guide and direction of a supering Providence, the developments past may be regarded but as the hadowing forth of the mighty future. In right prospects of that future, we find, as patriots and philanthropists, nighest inducements to cultivate and cherish a love of union, and to frown down every measure or effort which may be made to alienate the States, or the Peoof the States, in sentiment and feelg, from each other. A rigid and close adherence to the terms of our political compact, and, above all, a sacred observance of the guaranties of the Constitution, will preserve union on a foundation which cannot be shaken; while personal liberty placed beyond hazard or jeopardy. The arantee of religious freedom, of the freem of the press, of the liberty of speech. of the trial by jury, of the habeas corpus, calculated to advance its own happicates of union must ever cultivate.serving these, and avoiding all intereneficially felt on the distant shores of Pacifie, as it is now on those of the atic Ocean. The only formidable imnents in the way of its successful excipate in all the benefits of Federal slation. Thus it is that, in the progress ne, the inestimable principles of civil rected to this end. ly will be enjoyed by millions yet unthe standard of civilization, and previous m



manifestation of a spirit of insubordination has been urged against confederacies by in a pecuniary point of view, the matters culture of the United States, and operate friends and relatives who would not fail to the laws. The great and inestimable writers on Government, is, the liability of alluded to, are, altogether, insignificant in to the mutual advantage of both countries. to sympathise with them in their difficulright of suffrage, has been exercised by the members to be tampered with by for- amount, when compared with the ample No definitive intelligence has yet been ties to participate in their struggles, howall who were invested with it, under the leign Governments, or the People of for- resources of that great nation ; but they, received from our Minister, of the conclu- ever energetic the action of the Governlaws of the different States, in a spirit dic- eign States, either in their local affairs, or nevertheless, more particularly that limit- sion of a Treaty with the Chinese Em- ment to prevent it. Nor would the nutated alone by a desire, in the selection of in such as affected the peace of others, or ed class which arise under seizures and pire ; but enough is known to induce the merous and formidable bands of Indians the agent, to advance the interests of the endaugered the safety of the whole Con- detentions of American ships on the coast strongest hopes that, the mission will be the most warlike to be found in any land, country, and to place beyond jeopardy the federacy. We cannot hope to be entirely of Africa, upon the mistaken supposition crowned with success. institutions under which it is our happi- exempt from such attempts on our peace indulged in at the time the wrong was ness to live. That the deepest interest and safety. The United States are be- committed, of their being engaged in the the most friendly footing. The commer- Missouri, and who are in possession of has been manifested by all our country- coming too important in population and slave-trade,-deeply affect the sensibili- cial intercourse between that growing large tracts of country within the limits the best opportunity of ascertaining the men in the result of the election, is not less resources not to attract the observation of ties of this Government and People. Great Empire and the United States, is becom- of Texas, be likely to remain passive.true, than highly creditable to them. Vast other nations. It, therefore, may, in the Britain having recognised her responsibil- ing daily of greater importance to both; The inclinations of those numerous tribes multitudes have assembled, from time to progress of time, occur that opinions en- ity to repair all such wrongs, by her ac- and it is the interest of both that the firm- lead them invaribly to war whenever time, at various places, for the purpose of tirely abstract in the States in which they tion in other cases, leaves nothing to be est relations of amity and good will, should canvassing the merits and pretensions of may prevail, and in no degree affecting regretted upon the subject, as to all cases continue to be cultivated between them. those who were presented for their suffra- their domestic institutions, may be artful- prior to the Treaty of Washington, than ges; but no armed soldiery has been ne- ly, but secretly, encouraged with a view the delay in making suitable reparation withholds, notwithstanding the most percessary to restrain, within proper limits, to undermine the Union. Such opinions in such of them as fall plainly within the severing efforts have been employed by the popular zeal, or to prevent violent out- may become the foundations of political principle of others, which she has long our Charge d'Affairs, Mr. Blackford to breaks. A principle much more control- parties, until at last, the conflict of opin- since adjusted. The injury inflicted by produce a different result-indemnity in ng was found in the love of order and obe- ion, producing an alienation of friendly delays in the settlement of these claims, the case of the brig" Morris." And the lience to the laws, which, with mere indi- feeling among the People of the different falls with severity upon the individual Congress of Venezuelo, though an arrangeidual exceptions, every where possesses States, may involve in one general de- claimants, and makes a strong appeal to ment has been effected between our Minhe American mind, and controls with an struction the happy institutions under her magnanimity and sense of justice for ister, and the Minister of foreign affairs influence far more powerful than hosts of which we live. It should ever be borne a speedy settlement. Other matters, aris- of that government, for the payment of med men. We cannot dwell upon this in mind, that what is true in regard to in- ing out of the construction of existing trea- \$18,000, in discharge of its liabilities in sture without recognising in it that deep dividuals, is equally so in regard to States. Ities, also remain unadjusted, and will con- the same case-has altogether neglected ad devoted attachment on the part of the An interference of one in the affairs of an- tinue to be urged upon her attention. to make provision for its payment. It is People, to the institutions under which we other, is the fruitful source of family dissensions and neighborhood disputes; and pointed by the two Governments to run soon induce a settlement of these claims. the same cause affects the peace, happi- the dividing line, established by the Treaness and prosperity of States. It may be ty of Washington, were, unfortunately, ton, has returned to the United States withof their Chief Executive officer, has been most devoutly hoped that the good sense much delayed in the commencement of out having effected an adjustment in the of the American People will ever be rea- the season, by the failure of Congress, at dy to repel all such attempts, should they its last session, to make a timely appropri- is delayed on grounds altogether frivoever be niade. There has been no material change in American party, and by other causes .-our foreign relations since my last Annu- The United States Commissioner, howev- in the strongest terms; and, in the event al Message to Congress. With all the er, expresses his expectation that, by in-Powers of Europe we continue on the most creased diligence and energy, the party ment, to report the fact to the Executive trol the election. The popular vote in friendly terms. Indeed, it affords me much will be able to make up for lost time. satisfaction to state, that at no former pe- We continue to receive assurances of whole matter may be communicated to riod has the peace of that enlightened and the most friendly feelings on the part of important quarter of the globe ever been, all the other European powers; with each, to the decision of the other States. The apparently, more firmly established. The and all of whom, it is so obviously our inconviction that peace is the true policy of terest to cultivate the most amicable rela- the Republic of Peru of the 17th March, nations, would seem to be growing and tions. Nor can I anticipate the occurrence 1841, providing for the adjustment of the becoming deeper amongst the enlightened of any event which would be likely, in claims of citizens of the United States every where; and there is no people who any degree, to disturb those relations.-Thus it is that, unlike what might be the have a stronger interest in cherishing the Russia, the great northern power, under sentiments, and adopting the means of pre- the judicious sway of her Emperor, is conserving and giving it permanence, than tantly advancing in the road of science ections in single States, without disturb- these of the United States. Amongst these and improvement; while France, guided to any dangerous extent, the tranquil- the first and most effective are, no doubt. by the councils of her wise sovereign, pur- be my duty to make known to Congress, of others. The great experiment of a the strict observance of justice, and the sues a course calculated to consolidate the in terms both plain and emphatic, my opinhonest and punctual fulfilment of all en- general peace. Spain has obtained a ion in regard to the war which has so long take the first favorable opportunity to gagements. But it is not to be forgotten | breathing spell of some duration from the | existed between Mexico and Texas; which wrtaining to its local interests, and its in- that, in the present state of the world, it is internal convulsions which have, through since the battle of San Jacinto, has consis- close alliances with Texas. The war enal peace and happiness,-while by a no less necessary to be ready to enforce so many years, marred her prosperity; ted altogether of predatory incursious, at- would thus be endless; or, if cessations mary compact with others, it confides | their observance and fulfilment, in reference to ourselves, than to observe and ful- Belgium, and the other powers of Europe, manity. I repeat now, what I then said, ly endure for a season. The interests of fil them, on our part, in regard to others. Since the close of your last session, a prevailing peace. negotiation has been formally entered up- I informed the two Houses of Congress time that the war should have ceased .- neighbors, which would result in the eson between the Secretary of State and Her in my message of December last, that in- The United States had a direct interest in tablishment of a permanent boundary .-Britaunic Majesty's Minister Plenipoten- structions had been given to Mr. Wheaton, the question. The contiguity of the two Upon the ratification of the treaty, the tiary and Envoy Extraordinary residing at our Minister at Berlin, to negotiate a trea- nations to our territory was but too well Executive was prepared to treat with her Washington, relative to the rights of their ty with the Germanic States composing calculated to involve our peace. Unjust on the most liberal basis. Hence the respective nations in and over the Oregon the Zoll Verein, if it could be done-stip- suspicions were engendered in the mind boundaries of Texas were left undefined Territory. That negotiation is still pend- ulating, as far it was practicable to ac- of one or the other of the belligerents by the treaty. The Executive proposed ing. Should it, during your session, be complish it, for a reduction of the heavy against us; and, as a necessary conse- to settle these upon terms that all the brought to a definitive conclusion, the re- and onerous duties levied on our tobacco, quence, American interests was made to world should have pronounced just and sult will be promptly communicated to and other leading articles of agricultural suffer, and our peace became daily en- reasonable. No negotiation upon that Congress. I would, however, again call production ; and yielding. in return, on our dangered. In addition to which, it must point could have been undertaken between your attention to the recommendations con- part a reduction of duties on such articles, have been obvious to all that the exhaus- the United States and Mexico, in advance tained in previous messages, designed to the production of their industry, as should tion produced by the war, subjected both of the ratification of the treaty. We protect and facilitate emigration to that not come into competition, or but a limit- Mexico and Texasto the interference of oth- should have had no right-no power-no territory. The establishment of military ed one, with articles the product of our erpowers ; which without the interposition authority, to have conducted such a nego posts at suitable points upon the extended manufacturing industry. The Executive, of this Government, might eventuate in the tiation ; and to have undertaken it, would line of land travel, would enable our citi- in giving such instructions, considered it- most serious injury to the United States. have been an assumption equally revoltzens to migrate in comparative safety to self as acting in strict conformity with the This Government, from time to time, exer- ing to the pride of Mexico and Texas, and the fertile regions below the falls of the Columbia, and make the provision of the existing convention for the joint occupa- dopted; all directed to the accomplish- orable alike to both the beligerents. Its nexation, to satisfy Mexico for any contion of the Territory by subjects of Great ment of this important result. The treaty efforts in this behalf proved unavailing .- tingent interest she might have in Texas. Britain, and the citizens of the United nd of the domestic institutions of each of States, more available than heretofore to sential reductions were secured in the du- to persevere in the war, and no other al- not as an independent power, but as a states-leaving the private citizen in the latter. These posts would constitute ties levied by the Zoll Verein, on tobacco, ternative was left the Executive but to mere dependency of Mexico. This asfull exercise of the high and ennobling places of rest for the weary emigrant, rice and lard, accompanied by a stipula- take advantage of the well known dispo- sumption could not have been acted on by ibutes of his nature, and to each State where he would be sheltered securely a- tion for the admission of raw cotton, free sitions of Texas, and to invite her to en- the Executive, without setting at defiance privilege, which can only be judicious- gainst the danger of attack from the In- of duty. In exchange for which highly ter into a treaty for annexing her territo- your own solemn declaration that that Reexerted by itself, of consulting the means dians, and be enabled to recover from the important concessions, a reduction of duexhaustion of a long line of travel. Le--these are the great and important gislative enactments should also be made arantees of the Constitution, which the which should spread over him the ægis of us of liberty must cherish, and the ad- our laws, so as to afford protection to his person and property when he shall have reached his distant home. In this latter tions by forced construction, under the respect, the British Government has been e of an imagined expediency, upon the much more careful of the interests of such sutution, the influence of our political of her people us are to be found in that It is destined to be as actively and country, than the United States. She has made necessary provision for their security and protection against the acts of the viciously disposed and lawless; and her emigrant reposes in safety under the panon (time and space) are so far in the oply of her laws. Whatever may be the gress of modification, by the improve- result of the pending negotiation, such ts of the age, as to render no longer measures are necessary. It will afford ulative the ability of Representatives me the greatest pleasure to witness a hapthat remote region to come up to the py and favorable termination to the existol, so that their constituents shall ing negotiation, upon terms compatible with the public honor; and the best efforts of the Government will continue to be di-It would have given me the highest gratand the great benefits of our system lification. in this, my last annual commuernment be extended to now dis- nication to Congress, to have been able to and uninhabited regions. In view of announce to you the complete and entire vast willingness yet to be reclaimed, settlement and adjustment of other matmay well invite the lover of freedom, ters in difference between the United very land, to take up his abode among States and the Government of Her Britanassist us in the great work of ad- nic Majesty, which were adverted to in a that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con-indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con- indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con- indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con- indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con- indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of noth countries, in respect to the trade between the two countries is con- indifference by our own citizens, inhabi- that new preparations for nostile invasion interest of the United States and Mexico on the 20th the United States and t

ation of funds to meet the expenses of the

should evermore be offered up to the Fa- ists between them, that all causes of com- service to our shipping interest; the trade would be violated, in dispite of all efforts gret, that any unnecessary delays should of her system, relating to the tobacco trade, held out to them by spain and Mexico .--One of the strongest objections which be permitted to intervene. It is true that, which would decidedly benefit the agri- Those emigrants have left behind them

The Republic of New Grenada still The labors of the joint commission ap- to be hoped that a sense of justice will Our late Minister to Chili, Mr. Pendlesecond claim of the Macedonian, which lous and untenable. Mr. Pendleton's successor has been directed to urge the claim of a failure to obtain a permanent adjustat as early a day as possible, so that the Congress.

which occupy the extensive region con-With Brazil our relations continue on tiguous to the States of Arkansas and pretexts exist.

Mexico had no just ground of displeasure against this Government or People for negotiating the treaty. What interest of hers was affected by the treaty ?-She was despoiled of nothing, since Texas was forever lost to her. The independence of Texas was recognised by several of the leading powers of the earth. She was free to treat-free to adopt her own line of policy-free to take the course which she believed was best calculated to secure her happiness. Her Government and People decided on annexation to the United States; and the Executive saw, in the acquisition of such a territory, the means of advancing their permanent happiness and glory. What principle of good faith was then violated ? what rule of political morals trampled under foot ? So far as Mexico herself was concerned. the measure should have been regarded by her as highly beneficial. Her inability to reconquer Texas had been exhibited repeat, by eight-now nine-years of fruitless and ruinous contest. In the meantime, Texas has been growing in population and resources. Emigration has flowed into her territory, from all parts of the world, in a current which continues to increase in strength. Mexico requires a permanent boundary between that young republic and herself. Texas, at no distant day, if she continues separate and detached from the United States, will inevitably seek to consolidate her strength by adding to her domain the contiguous provinces of Mexico. The spirit of revolt from the control of the Central Government has, heretofore, manifested itself in some of those provinces; and it is fair to infer that they would be inclined to proclaim their independence, and to form of hostilities should occur, they would onfectual efforts to recover Texas, it was ter consulted than in a peace with her public was an independent State. Mexico had, it is true, threatened war against ened to renew the war, and has either the United States, in the event the Treamade, or proposes to make, formidable pre- ty of Annexation was ratified. The Exparations for invading Texas. She has ecutive could not permit itself to be influissued decrees and proclamations, prepar- enced by this threat. It represented in which were produced in the United States, atory to the commencement of hostilities, this, the spirit of our People, who are reawas stipulated for on our part. This trea- full of threats, revolting to humanity; and dy to sacrifice much for peace, but nowhich, if carried into effect, would arouse thing to intimidation. A war, under any the attention of all Christendom .- This circumstances, is greatly to be deplored new demonstration of feeling, there is and the United States is the last nation to too much reason to believe, has been desire it; but if, as the condition of peace, produced in consequence of the negotia- it be required of us to forego the unquestion with Texas. The Executive, there- tionable right of treating with an indevirtually rejecting it, in consequence of a fore, could not be indifferent to such pro- pendent power, of our own Continent, upon matters highly interesting to both, and that upon a naked and unsustained pretension of claim by a third power, to control the free-will of the power with whom we treat-devoted as we may be to peace, and anxious to cultivate friendly relations ter at Berlin to re-open the negotiation, so nying despatch from the Secretary of with the whole world, the Executive does not hesitate to say that, the People of the United States would be ready to brave all consequences, sooner than submit to such condition. But no apprehension of war was entertained by the Executive; and I must express frankly the opinion that, had the Treaty been ratified by the Senate, it settlement, to the entire satisfaction of gress, between the United States, Texas, would have been followed by a prompt Mexico, of every matter in difference between the two countries. Seeing then that new preparations for hostile invasion

Mexico, and that these were brought about because Texas had adopted the su tions of the Executive upon the su Annexation, it could not passively hav folded its arms and permitted a war threatened to be accomplished by every act that could mark a barbarous age, to be waged against her, because she h done so.

Other considerations of a controlling character influenced the course of the Executive. The treaty which had thus been negotiated, had failed to receive the ratification of the Senate. One of the chief objections which was urged against it, was found to consist in the fact, that the question of annexation had not been submitted to the ordeal of public opinion in the United States. However untenable such an objection was esteemed to be, in view of the unquestionable power of the Executive to negotiate the treaty, and the great and lasting interests involved in the question, I felt it to be my duty to submit the whole subject to Congress as the best expounders of popular sentiment. No definitive action having been taken on the subject by Congress, the question referred itself directly to the decision of the States and the people. The great popular election which has just terminated, afforded will of the States, and the People upon it. Pending that issue, it became the imperative duty of the Executive to inform Mexico that the question of annexation was still before the American People, and that until their decision was pronounced, any serious invasion of Texas would be regarded as an attempt to forestall their judgment, and could not be looked upon with indifference. I am most happy to inform you, that no such invasion has taken place; and I trust that whatever your action may be upon it, Mexico will see the importance of deciding the matter by a resort to peaceful expedients, in preference to those of arms. The decision of the People and the States, on this great and interesting subject, has been decisively manifested. The question of annexation has been presented nakedly to their consideration. By the treaty itself, all collateral and incidental issues, which were calculated to divide and distract the public councils, were carefully avoided. These were left to the wisdom of the future to determine. It presented, I repeat, the isolated question of annexation ; and in that form it has been submitted to the ordeal of public sentiment. A controlling majority of the People, and a large majority of the States, have declared in favor of immediate annexation. Instructions have thus come up to both branches of Congress, from their respective constituents, in terms the most emphatic. It is the will of both the People and the States, that Texas shall be annexed to the Union promptly and immediately. It may be hoped that, in carrying into execution the public will, thus declared, all collateral issues may be avoided. Future Legislatures can best decide as to the number of States which should be formed out of the territory, when the time has arrived, for deciding that question. So with all others. By the treaty, the United States assumed the payment of the debts of Texas, to an amount not exceeding \$10,000,000; to be paid, with the exception of a sum falling short of \$400,000, exclusively out of the proceeds of the sales of her public lands. We could not, with honor, take the lands, without assuming the full payment of all incumbrances upon them. Nothing has occurred since your last session, to induce a doubt that the dispositions of Texas remain unaltered. No intimation of an altered determination. on the part of her Government and Poople has been furnished to the Executive. She still desires to throw herself under the protection of our laws, and to partake of the blessings of our federative system; while every American interest would seem to require it. The extension of our coastwise and foreign trade, to an amount almost incalculable-the enlargement of the market for our manufactures-a constantly growing market for our agricultural productions-safety to our frontiers, and additional strength and stability to the inion,-these are the results which would rapidly develope themselves, upon the consummation of the measure of annexation. In such event, I will not doubt but that Mexico would find her true interest to consist in meeting the advances of this. Government in a spirit of amity. Nor do I apprehend any serious complaint from any other quarter; no sufficient ground exists for such complaint,-We should interfere in no respect with the rights of any other nation. There cannot be gathered from the act, any design on our part to do so with their possessions on this Continent. We have interposed no impediments in the way of such acquisitions of territory, large and extensive as many of them are, as the leading powers of Europe have made, from time to time, in every part of the world. We seek no conquest made by war. No intrigue will have been resorted to, or acts of diplomacy essayed to accomplish the annexation of Texas. Free and independent herself, she asks to be received into our Union. It is a question for our own decision, whether she shall be received or

while Austria, the Netherlands, Prussia, tended by circumstances revolting to hureap a rich harvest of blessings from the that, after eight years of feeble and inef- Mexico, therefore, could in nothing be bet-

wishes of Congress, as made known ted its friendly offices to bring about a subjecting us to the charge of arrogance : through several measures which it had a- termination of hostilities upon terms hon- while to have proposed in advance of anwas, therefore, negotiated ; by which es- Mexico seemed, almost without an object, would have been to have treated Texas, ties, imposed by the laws of the United States on a variety of articles, most of which were admitted free of all duty under the act of Congress commonly known as the Compromise law, and but few of ty was communicated to the Senate at an early day of its last session, but not acted upon until near its close; when, for the want, as I am bound to presume, of full time to consider it, it was laid upon the table. This procedure had the effect of stipulation contained in the treaty that its ratification should be exchanged on or be- to itself, as to the honor of the country, that fore a day which has already passed. The a strong representation should be made to Executive, acting upon the fair inference the Mexican Government upon the subthat the Senate did not intend its absolute ject. This was accordingly done; as rejection, gave instructions to our Minis- will be seen by the copy of the accompafar as to obtain an extension of time for State to the United States Envoy at Mexthe exchange of ratifications. I regret, ico. Mexico has no right to jeopard the however, to say that his efforts, in this re- peace of the world by urging any longer, spect, have been unsuccessful. I am, ne- a useless and fruitless contest. Such a vertheless, not without hope that, the great | condition of things would not be tolerated advantages which were intended to be se-cured by the treaty, may yet be realized. on the European continent. Why should it be on this? A war of desolation, such I am happy to inform you that, Belgi- as is now threatened by Mexico, cannot um has, by an "arrete royale," issued in be waged without involving our peace July last, assimilated the flag of the Uni- and tranquility. It is idle to believe that stage. It is so obviously the ted States to her own, so far as the direct such a war could be looked upon with

At your last session, I submitted, to the attention of Congress, the Convention with against that Republic: but no definitive action was taken upon the subject. again invite to it your attention and prompt action.

In my last Annual Message, I felt it to ry to that of the United States. Since your session, Mexico has threatceedings; and it felt it to be due, as well

The two Governments having agreed, through their respective organs, on the terms of annexation, I would recommend their adoption by Congress in the form of joint resolution, or act, to be perfected and made binding on the two countries, when adopted in like manner by the Government of Texas.

In order that the subject may be fully presented in all its bearings, the correspondence which has taken place, in reference to it, since the adjournment of Conand Mexico, is herewith transmitted. The amendments proposed by the Se-nate to the Convention concluded between