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FRIDAY, DECEMBER 12, 1817.

No. 951:

PRESIDENT'S MESSAGE.

Washington City, Dec. 1. This day, at 12 o'clock, the PREST-BENT OF THE UNITED STATES transmitted, to both Houses of Congress, the following Message, by Mr. Joseph Jones Monroe. his Secretary :

Fellow Citizens of the Senate, and of the House of Representatives : At no period of our political existence had we so much cause to felicita'e ourselves at the prosperous and bappy condition of our country. The abundant fruits of the earth have filled it with plenty. An extensive and profitable commerce has greatly augmented our revenue. The public credit has attained an extraordinary elevation. Our preparations for defence, in case of future wars, from which, by the experience of all nations, we ought not to expect to be exempted, are auvancing, under a well digested system, with all the dispatch which so important a work will admit. Our free government, founded on the interest and affections of the people, has gained, and is daily gaining, strength. Local jealousies are rapidly vielding to more generous, enlarged and enlightened views of national policy For

derived, and in unceasing prayer that he will endow us with virtue and down, in their utmost purity, to our

advantages so numerous and highly

important, it is our duty to unite in

grateful acknowledgments to that om-

provent Being from whom they are

latest posterity.

I have the satisfaction to inform you, that an arrangement, which had been commenced by my predecessor, with the British government, for the reduction of the naval force, by Great Bestain and the United States, on the lakes, has been concluded : by which it is provided, that neither party shall keep in service, on Lake Champlain, more than one vessel; on Lake Onjario, more than one; and on Lake Erie, and the upper lakes, more than two; to be armed. each, with one cannon only ; and that all the other armed vessels, of both parties, of which an exact list is interchanged, shall be dismantled. It is also agreed, that the force retained shall be restricted; in its duty, to the internal purposes of each -party : and that the arrangement shall remain in force until six months shall have expired, after notice given by one of the parties to the in nate. By this arrangement, useless e pence, on both sides, and, what is of sell greater importance, the danger of collision, between armed ves-

sels, in those inland waters, which was great, is prevented. I have the satisfaction also to state, that the commissioners, under the fourth article of the treaty of Ghent, to whom it was referred to decide, to which party the several islands in the Bay of Passamaquoddy belonged under the treaty of one thousand seven hundred and eighty-three, have agreed in a report, by which all the islands in the possession of each party before the late war have been decreed to it. The Commissioners acting under the other articles of the treaty of Ghent, for the settlement of boundaries, have also been engaged in the discharge of their respective duties, but have not yet completed them. The difference which arose between the two governments under that treaty, respecting the right of the United States to take and cure fish on the coast of the British provinces north of our limits, which had been secured by the treaty of one thousand seven hundred and eighty-three, is still in negociation. The proposition made by this government, to extend to the colonies of Great Britain the principle of the convention of London, by which the commerce between the ports of the United States and British ports in Europe, had been placed on a footing of equality, has been declined by the British government. This subject having been thus amicably discussed between the two governments, and it appearing that the British government is unwilling to depart from its present regulations, it remains for Congress

provement of our navigation. The negociation with Spain, for spoliations on our commerce, and the

to decide whether they will make any

other regulations, in consequence

thereof, for the protection and im-

settlement of boundaries, remains, es-piclaim to consideration. A just regard for [] sentially, in the state it held, by the communications that were made to Congress by my predecessor. It has been evidently the policy of the Spanish government to keep the negociation suspended, and in this the United States have acquiesced, from an amicable disposition towards Spain. and in the expectation that her government would, from a sense of justice, finally accede to such an arrangement as would be equal between the parties. A disposition has been lately shewh by the Spanish government to move in the negociation, which has been met by this government, and. should the conciliatory and friendly policy, which has invariably guided our councils, be reciprocated, a just and satisfactory arrangement may be expected. It is proper, however, to remark, that no proposition has yet been made, from which such a result can be presumed.

It was anticipated, at an early stage. that the contest between Spain and the colonies would become highly interesting to the United States. It was natural that our citizens should sympathise in events which affected their neighbors. It seemed probable, also, that the prosecution of the conflict along our coast, and in contiguous countries, would occasionally interrupt our commerce, and otherwise affect the persons and property of our citizens. These anticipations have strength to maintain and hand them been realized. Such injuries have been received from persons acting under the authority of both the parties, & for which redress has, in most instances. been withheld. Through every stage of the conflict, the United States have maintained an impartial neutrality, giving aid to neither of the parties in men, money, ships or munitions of war. They have regarded the contest, not in the light of an ordinary insur rection or rebellion, but as a civil war between parties nearly equal. having, as to neutral powers, equal rights. Our ports have been open to both, and every article, the fruit of our soil, or of the industry of our citizens, which either was permitted to take, has been !! Journey, applicable to the current service equally free to the other. Should the colonies establish their independence. it is proper now to state, that this government neither seeks, nor would ac cept, from them any advantage, in commerce or otherwise, which will not be equally open to all other nations. The colonies will, in that eother of its desire that it should ter- | vent, become independent states, free from any obligation to, or connection with, us, which it may not then be their interest to form on the basis of a tair reciprocity.

> In the summer of the present year an expedition was set on foot against East Florida, by persons claiming to act under the authority of some of the colonies, who took possession of Amelia Island, at the mouth of the St. Mary's river, near the boundary of the State of Georgia. As this Province lies eastward of the Mississippi, and is bounded by the United States and the ocean on every side, and has been a subject of negotiation with the government of Spain, as an indemnity for losses of spoliation, or in exchange for territory by equal value westward of the Mississippi, a fact well known to the world, it excited surprise that any countenance should be given to this measure by any of the colonies. As it would be difficult to reconcile it with the friendly relations existing between the United States and the colonies, a doubt was entertained whether it had been authorized by them, or any of them. This doubt has gained strength by the circumstances which have unfolded themselves in the prosecution of the enterprize, which have marked it as a mere private unauthorized adventure. Projected and commenced with an incompetent force, reliance seems to have been placed on what might be drawn, in det ance of our laws, from within our limits; and of late, as their resources have failed. it has assumed a more marked character of unfriendliness to us, the island being made a channel for the illicit introduction of slaves from Africa into the U. States. an asylum for fugitive slaves from the neighboring states, and a port for smuggling of every kind.

> A similar establishment was made, at an earlier period, by persons of the same description, in the Gulph of Mexico, at a prace called Galvezion, within the limits of the United States, as we centend, under the cession of Louisiana. This enterprise has been marked, in a more signal manner, by all the objectionable circumstances which characterized the other, and more particularly by the equipment of privateers which have annoyed our commerce, and by smuggling. These establishments, if ever sauctioned by any authority whatever, which is not believed, have abused their trust, and forfeited all

the rights and interests of the United tates fequired that they should be suppressed; and orders have accordingly issued to that effect. The imperious consilerations which produced this measure will be explained to the parties whom it may, in any degree concern.

To obtain correct information on every subject in which the United States are interested; to inspire just sentiments, in all persons in authority, on either side, of our friendly disposition, so far as it may comport with an impartial neutrality; and to secure proper respect to our commerce in every port, and from every flag, it has been thought proper to send a slop of war with three distinguished citizens, along the southern coast, with instruction to touch at such ports as they may find most expedient for these purposes. With the existing authorities, with these in the possession of, and exercising the sovereignty, must the communication be held; from them alone can recress for past in juries, committed by persons acting under them, be obtained; by them al ne can the commission of the like, in future, be

prevented. Our relations with the other powers of Europe have experienced no essential change since the last session. In our intercourse with each, due attention continues to be paid to the protection of our commerce, and to every other object in which the United States are interested. A strong hope is entertained, that, by anhering to the maxims or a just, a candid, I and friendly policy, we may long Dieserve amicable relations with all the powers of Europe, on conditions advantageous and honorable to our country.

With the Barbary States and the Indian tribes our pacine relations have been

Incaring your attention to the internal concerns of our country, the view which they exhibit is peculiarly gratilying. The pay minus which have been made into the treasur, show the very productive state of the Public Revenue. After satisfying ne appropriations made by law for the support of the civil government, and of the inilitary and naval establishments, embracing satiable provision for tertifications and for the gradual increase of the navy, paying the interest of the public debt, and extinguishing more than eighteen milhens of the principal, within the present year, it is estimated that a balance of more than six millions of dollars will rewant in the trasary on the arst day of or ensuing year.

The payments into the treasury during the year one thousand eight nondred and vigitteen. on account of imposts and tonmage, resulting princip by from duties when he addried in the present year, may be fairly estimated at twenty milliand additioners; unternal revenues, at two unifficus live handred thousand; public landly at one malion five hundred theu sand; bana dividends and held mai receipts, at live hundred thousand, making in the whole, twenty-barr hallous and her hundred thousand deners.

The annual permanent expenditure for the support of the civil government, and of the army and navy, as now established by lan, amounts to eleven millions eight he sered thousand dollars; and for the shak ne fund, to ten making in the whole twenty-one militans cight han dred thousand dollars; leav ag an annual excess of fevenue beyond the expenditure of two millions seven hundred the usana dellars, exclusive of the balance escimated to be in the treasury on the first day of January, one thousand eight hundred and

In the present state of the Treasury, the whole of the Leuisiana gebt may be redeemed in the year one thousand eight nundred and nineteen; after which, if the public debt continues as it now is, above par, there will be annually about five militims of the sinking fund unexpended, until the year one thousand eight hundred and twenty-five, when the loan of one thousand eight hundred and twelve, and the stock created by funding treasury

notes, will be redeemable. It is also escintated that the Mississippi stock with be discharged during the year one mousand eight hundred and nineteen, from the proceeds of the puone lands assigned to that object; after which the recents from those lands will amually add to the public revenue the som of one million five hundred thousand dollars, making the permanent annual revenue amount to twenty-six mirrons of deliars, and leaving an annual excess of revenue, after the year one thousand cignt hundred and mineteen, beyond the permanent authorised expenditure, of more than four milhons of dollars.

By the last returns from the Department of War, the minua force of the several States may be estimated at eight hundred thousand men, infantry, artificry and cavalry. Great part of this force is armed, and measures are taken to arm the whole. An improvement in the organization and discipline of the militia, is one of the great objects which claims

the unremitted attention of Congress. The regular force amounts nearly to the number required by law, and is stationed along the Atlantic and miand fron-

Of the naval force, it has been necessary to maintain strong squadrons in the Mediterranean, & in the Gulf of Mexico.

From several of the Indian tribes inhabiting the country bordering on Lake Erie, purchases have been made of lands, on conditions very tavorable to the United States, and, as it is presumed, not less so to the tribes themselves. By these purchases, the Indian title, with moderate reservations, has been extinguished to the whole of the land within the limits of the State of Ohio, and to a great part of that in the Michigan territory, and of the state of Indiana. From the Cherokee tribe a tract has been purchased, in the State of Georgia, and an arrangement made, by which, in exchange for lands beyond the Mississippi, a great part, if not the whole of the land belonging to that tribe, eastward of that river, in the States of North-Carolina, Georgia, and Tennessee, and in the Alabama territory, will soon be acquired. By these acquisitions, and others, that may reasonably be expected soon to follow, we shall be enabled to extend our settlements from the inhabited parts of the state of Ohio, along Lake Eric, into the Mienigan territory, and to connect our settlements by degrees, through the state of lacting and the Phoois territory, to tear of Missouri. A similar, and equally advantageous effect will soon be produed to the South, through the whole extent of the States and Territory, which border on the waters emptying into the Mississippi and the Mobile. In this pro gress, winch the rights of nature demand, a nothing can prevent, marking a growth rapid and gigantic, it is our duty to make new enorts for the preservation, improvement, and civilization of the native inhantants. The hunter state can exist oul in the vast, uncultivated desart. It yields to the more dense and c mpact form, and greater force, of civilized population; and number of which it is capable, and no tribe or people have a right to withhold from the wants of others more than is necessary for their own support and comfort It is gratifying to know, that the reservations of land made by the treaties with the tribes on Lake Erie, were made with a view to individual ewnerhip among them, and to the cultivation of the soil by pledged to supply their other wants. It will merit the consideration of Congress, whether other provision, not stipulated by the treaty, ought to be made for these cribes, and for the advan ement of the liberal and humane policy of the United States towards ail the tribes within our limits, and more particularly for their improvement in the arts of civilized lite.

Among the advantages incident to these purchases, and to those which have preceded, the security which may thereby be afforded to our inland frontiers, is peculiarly important. With a strong barrier, Consisting of our own people, thus planted on the Lakes, the Mississippi & he Mobile, with the protection to be derived from the regular force, Indian hosilities, if they do not altogether cease, will henceforth lose their terror. Fortifications in those quarters to any extent, will not be necessary, and the expence attending them may be saved. A people accustomed to the use of are-arms only, as the Indian tribes are, will shan even moderate works, which are defended by gannon. Great fortifications will, theref re, be requisite only, in future, along the coast, and at some points in the interior connected with it. On these will the safety of our towns, and the commerce of our great rivers, from the bay of Fundy to the Mississippi, depend. On these, therefore, should the utmost attention,

skill and labour be bestowed. A considerable and rapid augmentation in the value of all the public tands, proceeding from these and other obvious causes, may henceforward be expected. The difficulties attending early emigrations, will be dissipated even in the most remote parts. Several new states have been admixed into our Union, to the West and South, and territorial governments, happily organized, established over every other portion in which there is vacant land for sale. In terminating Indian hostilities, as must soon be cone, in a formidable shape at least, the emigration which has heretofore been great, will probably encrease, and the demand for fand, and the augmentation in its value, be in like proportion. The great increase of our population throughout the Union will alone produce an important effect, and in n quarter will it be so sensibly felt as in those in contemplation. The public lands are a public stock, which ought to be disposed of to the best advantage for the nation. The nation should, therefore, derive the profit proceeding from the continual rise in their value. Every encouragement should be given to the emigrants, consistent with a fair competition between them, but that competition should perate, in the first sale, to the advantage of the nation, rather than of individuals. Great capitalists will derive all the benent incident to their superior wealth, under any mode of sale which may be adopted. But if, looking forward to the rise in the value of the public landsthey should have the opportunity of amassing, at a low! price, vast bodies in their hands, the proat will accrue to them, and not to the

public. They would also have the power in that degree, to control the emigration arti settlement in such manner as their opinion of their respective interests might dictate I submit this subject to the conspleration of Congress, that such further Novision may be made in a sale of the public lands, with a view to the public interest, should any be deemed expedient, as in h ir judgment may be best adapted to the object. When we consider the vast extent of

territory within the United States, the great amount and value of its productions, the connection of its parts, and other circumstances, on which their prosperity and happiness depend, we cannot fail to entertain a high sense of the advantage to be derived from the facility which may be afforded in the intercourse between them by means of good roads and canals. Never did a country of such vast extent offer equal inducements to improvements of this kind, nor ever were consequences of such magnitude involved in thein. As this subject was acted on by Congress at the last session, and there may be a disposition to revive it at the present. I have bro't it into view, for the purpose of communicating my sentiments on a very important circumstance connected with it. with that freedom and candor which a regard for the public interest, and a proper respect for Congress, require. A difference of opinion has existed, from the first formation of our constitution to the present time, among our most enlightened and virtuous citizens, respecting the right of Congress to establish such a system of imprevement. Taking into view the trust with which I am now honored, it would be improper, after what has passed, that this discussion should be revived, with an uncertainty of my opinion respecting the right. Disregarding early impressions, I have bestowed on the subject all the deof right it ought to yield, for the earth was | liberation which its great importance, and . given to mankind to support the greatest | a just sense of my duty, required-and the result is, a settled conviction in my mind, that Congress do not possess the right. It is not contained in any of the specified powers granted to Congress; nor can I consider it incidental to, or a necessary mean, viewed on the most liberal scale, for carrying into effect any of the powers which are specifically granted. In communicating this result I canall, and that an annual stipend has been | not resist the obligation which I feel to suggest to Congress the propriety of recommending to the states the adoption of an amendment to the constitution, which shall give to Congress the right in question. In cases of doubtful construction, especially of such vital interest, it comports with the nature and origin of our institutions, and will contribute much to preserve them, to apply to our constituents for an explicit grant of the power .--We may confidently rely, that if it appears to their satisfaction, that the power is necessary, it will always be granted. In this case I am happy to observe, that experience has afforded the most ample proof of its utility, and that the benign spirit of conciliation and narmony which now manifests itself Froughout the Union promises to such a recommendation the most prompt and favorable result. I think proper to suggest, also, in case this measure is adopted, that it be recommended to the states to include, in the ameudment sought, a right in Congress to institute, likewise, seminaries of learning, for the all-important purpose of diffusing knowledge among our fellow-citizens throughout he United States.

Our manufactories will require the conanued attention of Congress. The capit tal employed in them is considerable, and the knowledge acquired in the machiner and tabric of all the most useful manufactures is of great value. Their preservation, which depends on due encouragement, is connected with the high interests

of the nation.

Although the progress of the public buildings has been as favorable as circumstances have permitted, it is to be regretted that the Capitol is not yet in a state to receive you. There is good cause to presume, that the two wings, the only parts as yet commenced, will be prepared for that purpose at the next session. The time seems now to have arrived. when this subject may be deemed w the attention of Congress, on a scale a quate to national purposes. The completion of the middle building will be nece sary to the convenient accommo Congress, of the Committees offices belonging to it. the other public building insufficient for the accor several executive depa whom are much croy jected to the necess private buildings, the head of the d convenience to public business. an interest and a ment and orname and none were me respect than the policy which dic of a permanent r government, and commenced and shew that such im worthy the attent central position, be

southern extremes