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WHOLE NO. 856

## PRESIDENT'S MESSAGE

sage again urges the enactment of a law prohibiting corporations from contributing to campaign funds. He also urges the passage of the measure conferring upon the government the right of appeal in criminal cases on questions of law. Continuing, the president says:

president says:

I cannot too strongly urge the passage of the bill in question. A failure to pass it will result in seriously hampering the government in its effort to obtain justice, especially against wealthy individuals or corporations who do wrong, and may also prevent the government from obtaining justice for wageworkers who are not themselves able effectively to contest a case selves able effectively to contest a case where the judgment of an inferior court has been against them. I have specifically in view a recent decision by a district judge leaving railway employees without remedy for viola-tion of a certain so called labor statute. The importance of enacting into law the particular bill in question is fur-ther increased by the fact that the govnent has now definitely begun a y of resorting to the criminal law lose trust and interstate commerce cases where such a course offers a rea sonable chance of success.

Proper Use of Injunctions

In my last message I suggested the enactment of a law in connection with the issuance of injunctions, attention having been sharply drawn to the mat ter by the demand that the right of ap injunctions in labor should be wholly abolished. It is at least doubtful whether a law abolishing altogether the use of injunction in such cases would stand the test of the courts, in which case, of course, the legislation would be ineffective. Moreover, I believe it would be wrong alto It is criminal to permit sym pathy for criminals to weaken our hands in upholding the law, and if men seek to destroy life or property by mob violence there should be no in pairment of the power of the courts to deal with them in the most summary and effective way possible. But so far as possible the abuse of the power far as possible the abuse of the pow should be provided against by son such law as I advocated last year.

Against Lynching.

1 call your attention and the atten tion of the nation to the prevalence of crime among us and, above all, to the enidemic of lynching and mob violence that springs up now in one part of our country, now in another. Each sec tion, north, south, east or west, has wisdom spend its time jeering at the faults of another section. It should be busy trying to amend its own short-To deal with the crime of corruption it is necessary to have an supplement this by whatever legisla-tion will add speed and certainty in the execution of the law. When we with lynching even more is neces A great many white men lynched, but the crime is peculiarly frequent in respect to black men. The greatest existing cause of lynching is the perpetration, especially by blac the hideous crime of rape, the most abominable in all the categ of crimes, even worse than murder.

Lawlessness grows by what it feeds upon, and when mobs begin to lynch for rape they speedily extend the sphere of their operations and lynch for many other kinds of crimes, so that two-thirds of the lynchings are no for rape at all, while a considerable proportion of the individuals lynched are innocent of all crime.

re is but one safe rule in dealing with black men as with white men.
It is the same rule that must be applied in dealing with rich men and poor men—that is, to treat each man whatever his color, his creed or his so cial position, with even handed justice on, his real worth as a man. White people owe it quite as much to then selves as to the colored race to tree as to the colored race to trea well the colored man who shows his life that he deserves such treatme There is no question of social equality or negro domination involved.

In my judgment, the crime of raphould always be punished with death as is the case with murder. Assault with intent to commit rape should be made a capital crime, at least in th

ment may follow immediately upon the heels of the offense.

No more shortsighted policy can be imagined than in the fancied interest of one class to prevent the education of another class. The white man, if he is wise, will decline to allow the es in a mass to grow to man and womanhood without educa

"Preachers of Mere Discontent." In dealing with both labor and cap ital, with the questions affecting both corporations and trades unions, there is one matter more important to re member than aught else, and that is member than aught else, and that is the influite harm done by preachers of mere discontent. These are the men who seek to excite a violent class ha-tred against all men of wealth. They seek to turn wise and proper move-ments for the better control of corpora-tions and for done away with the tions and for doing away with the aign of hysterical excitement and hood in which the aim is to in falsehood in which the aim is to in-fame to madness the brutal passions of mankind. The sinister demagogues and foolish visionaries who are always eager to undertake such a campaign of destruction sometimes seek to as-sociate themselves with those working for a genuine reform in governmental and social methods and sometimes mas-

they are the worst enemies of the cause they profess to advocate, just as the purveyors of sensational slander in newspaper or magazine are the worst ies of all men who are engaged in onest effort to better what is bad in our social and governmental cond

munities where the demagogue and the agitator bear full sway, because in such communities all moral bands become loosened, and hysteria and sense man and man. In sheer revolt against the squalid anarchy thus produced men are sure in the end to turn toward any eader who can restore order, and the growth of the very abuses which were in part responsible for the original out break. The one hope for success for our people lies in a resolute and fear, less but sane and cool headed advance the path marked out last year by this very congress. There must be a stern refusal to be misled into following either that base creature who appears and panders to the lowest instincts and passions in order to arouse one set of Americans against their fellows or that other creature, equally base, but no baser, who in a spirit of greed or to accumulate or add to an already huge fortune seeks to exploit oody. The man who debauches other in order to obtain a high office stands on an evil equality of corruption with the man who debauches others for financial profit, and when flatred is sown the crop which springs up can only be evil.

The plain people who think-the me chanics, farmers, merchants, worker with head or hand, the men to whon their country and try to act decently by their neighbors—owe it to them-selves to remember that the most dam-aging blow that can be given popular government is to elect an unworthy and sinister agitator on a platform o dolence and hypocrisy.

ising the bill limiting the number of hours of employment of railroad em ployees. The measure is a very model ate one, and I can conceive of no ser ous objection to it. Indeed, so far as it is in our power, it should be our ain steadily to reduce the number of hour of labor, with as a goal the general in troduction of an eight hour day. There are industries in which it is not pos sible that the hours of labor should be reduced, just as there are communi ties not far enough advanced for such a movement to be for their good, or, if in the tropies, so situated that there is no analogy between their needs and ours in this matter. On the isthmu of Panama, for instance, the condi-tions are in every way so different from what they are here that an eight hour day would be absurd, just as it is absurd, so far as the isthmus is con cerned, where white labor cannot be employed, to bother as to whether the mecessary work is done by allen black men or by allen yellow men. But the wageworkers of the United States are of so high a grade that alike from the merely industrial standpoint and from the civic standpoint it should be our object to do what we can in the direct tion of securing the g

Let me again urge that the congress provide for a thorough investigation of the conditions of child labor and of the labor of women in the United States. The horrors incident to the employment of young children in fac-

on our civilization

by employers there are unavoidable ac cidents and even deaths involved in nearly every line of business con ed with the mechanic arts. It is great social injustice to compel the em ployee, or, rather, the family of the killed or disabled victim, to bear the entire burden of such an inevitable sacrifice. In other words, society shirks its duty by laying the whole cost or from what may be called the legiti mate risks of the trade. Compensation for accidents or deaths due in any line of industry to the actual conditions un er which that industry is carried or should be paid by that portion of the community for the benefit of which the industry is carried on—that is, by those who profit by the industry. the entire trade risk is placed up employer, he will promptly and projectly add it to the legitimate cost of pro duction and assess it proportionately upon the consumers of his commodity. It is therefore clear to my mind that the law should place this entire "ris

of a trade" upon the employer. Capital and Labor Disputes.

Records show that during the twenty years from Jan. 1, 1881, to Dec. 31,
1900, there were strikes affecting 117,
5(2) establishments, and 6,105,094 employees were thrown out of em ment. During the same period there were 1,005 lockouts, involving nearly 10,000 establishments, throwing over 1,000,000 people out of employment. These strikes and lockouts involved an estimated loss to employees of \$307, 000,000 and to employers of \$143,000, 000, a total of \$450,000,000. The public suffered directly and indirectly probably as great additional loss.

ably as great additional loss.

Many of these strikes and lockouts would not have occurred had the parties to the dispute been required to appear before an unprejudiced body representing the nation and, face to face, state the reasons for their con-

on conciliation and arbitration, would tend to create an atmosphere of friend-liness and conciliation between conending parties.

It cannot too often be repeated that experience has conclusively shown the impossibility of securing by the actions of nearly half a hundred different state legislatures anything but ineffective chaos in the way of dealing with the great corporations which do not oper-ate exclusively within the limits of any one state. In some method, wheth-er by a national license law or in other , we must exercise, and that at fashion, we must exercise, and that at an early date, a far hore complete control than at present over these great corporations—a control that will, among other things, prevent the evils of ex-cessive overcapitalization and that will compel the disclosure by each big cor-poration of its stockholders and of its ed directly or through subsidiary o affiliated corporations. This will tend to put a stop to the securing of inor-dinate profits by favored individuals at the expense whether of the genera public, the stockholders or the wage workers. Our effort should be not so much to prevent consolidation as such Combination of capital, like combina

tion of labor, is a necessary element of our present industrial system. It is not possible completely to prevent it; and if it were possible such complete prevention would do damage to the body politic. What we need is not vainly to try to prevent all combination, but to secure such rigorous and adequate control and supervision of the combinations as to prevent their injuring the public or existing in such form as inevitably to threaten intury has secured practically complete con trol of a necessary of life would under combination was to be presumed to be adverse to the public interest. It is unfortunate that our present laws should forbid all combinations instead of sharply discriminating between those combinations which do good and those combinations which do evil. Rebates, for instance, are as often due to the pressure of big shippers (as was shown in the investigation of the Standard Oil company and as has been shown since by the investigation of the tobacco and sugar trusts) as to the initiative of big railroads. Often rail roads would like to combine for purpose of preventing a big sum from maintaining improper advanta at the expense of small shippers and of the general public. Such a combina tion, instead of being forbidden by law should be favored. In other words, it should be permitted to railroads to ments were sanctioned by the inter state commerce commission and were published. With these two conditions complied with it is impossible to se

the public at large. Inheritance and Income Tax. The national government has long on imports and from an internal or ex cise tax. In addition to these, there is every reason why, when next our sys-tem of taxation is revised, the national government should impose a graduated inheritance tax and, if possible, a grad-

I am well aware that such a subject

what harm such a combination could

as this needs long and careful study in order that the people may become fa-miliar with what is proposed to be done, may clearly see the necessity of proceeding with wisdom and self restraint and may make up their minds just how far they are willing to go in tors can work out the project in neces sary detail. But I feel that in the near future our national legislators should enact a law providing for a graduated inheritance tax by which a steadily in creasing rate of duty should be p upon all moneys or other valuab coming by gift, bequest or devise to any individual or corporation. There can be no question of the ethical propriety of the government thus dete mining the conditions upon which any gift or inheritance should be received. As the law now stands it is undoubt edly difficult to devise a national in come tax which shall be constitutional come tax which shall be constitutionally but whether it is absolutely impossible it is another question, and if possible it is most certainly desirable. The first purely income tax law was passed by the congress in 1861, but the most important law dealing with the subject was that of 1894. This the court held

to be unconstitutional.

The question is undoubtedly very in tricate, delicate and trouble ecision of the court was only reached by one majority. It is the law of the land and of course is accepted as such and loyally obeyed by all good citizens Nevertheless the hesitation evidently felt by the court as a whole in coming to a conclusion, when considered to-gether with previous decisions on the subject, may perhaps indicate the pos-sibility of devising a constitutional in-come tax law which shall substantially accomplish the results aimed at. The difficulty of amending the constitution is so great that only real necessity can is so great that only real necessity can justify a resort thereto. Every effort should be made in dealing with this subject, as with the subject of the proper control by the national government over the use of corporate wealth in interstate business, to devise legislation which without such action shall attain the desired end, but if this falls there will ultimately be no alternative to a constitutional amendment.

Industrial Training. Our industrial development depends largely upon technical education, in-

tention. The exercise of a judicial eluding in this term all industrial eduspirit by a disinterested body representing the fet rai government, such
as would be provided by a commission
or conclusion. to do the greatest eigineering feat. The skilled mechanic, the skilled workman, can best become such by tech-nical industrial education. The far reaching usefulness of institutes of technology and schools of mines or of technology and schools or infines or or engineering is now iniversally ac-knowledged, and no less far reaching is the effect of a good building or me-chanical trades school a textile or watchmaking or engrating school.

In every possible way we should help the wageworker who tolis with his hands and who must we hope in a constantly increasing measure) also constantly increasing measure) also toil with his brain. Under the constitu-tion the national legislature can do but little of direct importance for his wel-fare save where he is sarged in work which permits it to ad under the interstate commerce clause of the constiso earnestly hope that both the legis-lative and judicial branches of the government will construe this clause the constitution in the broadest possi

The Farmer.

The only other persons whose wel-fare is as vital to the welfare of the whole country as is the welfare of the vorkers are the thers of the soil, the farmers.

Several factors must co-operate in the improvement of the farmer's condition. He must have the chance to a advented in the videst possible view the intimate relationship between the theory of education and the facts

Organization has become necessary in the business world, and it has ac-complished much for good in the world of labor. It is no less necessary for grange movement is good in itself and s capable of a well nigh infinite further extension for good so long as it is kept to its own legithmate business. The benefits to be derived by the asvantage are partly economic and part

states of the Rocky mountains and great plains through the development of the national policy of irrigation and forest preservation. No government policy for the betterment of our internal conditions has been more fruitful of good than this

Divorce Legislation.

I am well aware of how difficult it is to pass a constitutional amendment. Nevertheless, in my judgment, the whole question of marriage and di-vorce should be relegated to the authority of the national congress. The would be good from every good because it would confer on the congress the power at once to deal radically and efficiently with polygamy. and this should be done whether or not marriage and divorce are dealt with. It is neither safe nor proper to leave the question of polygamy to be dealt with by the several states.

Merchant Marine.

of the congress to two subjects concerning which I have frequently bethe question of developing American shipping. I trust that a law embody. ing in substance the views or a major part of the views expressed in the report on this subject laid before the house at its last session will be passed. It seems to me that the proposed measre is as nearly unobjectionable as any

The Currency. I especially call your attention to the econd subject, the condition of our ing the enormous business develop-ment of the country, and within ten years there has been an increase circulation per capita from \$21.41 to \$33.08. For several years evidence has been accumulating that additional legislation is needed. The recurrence of each crop season emphasizes the de-fects of the present laws. There must soon be a revision of them, because to leave them as they are means to incur liability of business disaster. Since your body adjourned there has been a fluctuation in the interest on call money from 2 per cent to 30 per cent, and the fluctuation was even greater during the preceding six months. The secretary of the treasury had to step in and by wise action put a stop to the st violent period of oscillation

I do not press any especial plan. Various plans have recently been pro d by expert committees of bank-Among the plans which are possibly feasible and which certainly should receive your consideration is that re-ceatedly brought to your attention by the present secretary of the treasury essential features of which have een approved by many prominen to this plan, national banks should be permitted to issue a specified propor-tion of their capital in notes of a given kind, the issue to be taxed at so high rate as to drive the notes back when ot wanted in legitimate trade. This plan would not permit the Issue of currency to give banks additional prof-its, but to meet the emergency presented by times of stringency.

I do not say that this is the right sys-

tem. I only advance it to emphasize my belief that there is need for the adoption of some system which shall be automatic and open to all sound banks so as to avoid all possibility of discrimination and favoritism.

The law should be amended so as

specifically to provide that the funds derived from customs duties may be treated by the secretary of the treas-

ury as he treats funds obtained under independence. If the elections become the internal revenue laws. There should be a considerable increase in bills of small denominations. Permission should be given banks, if necessary under settled restrictions, to retire their circulation to a larger amount than three millions a month.

Our Outlying Possessions I most earnestly hope that the bill to provide a lower tariff for or else abso-ute free trade in Philippine products will become a law. No harm will com to any American industry, and, while there will be some small but real mate-rial benefit to the Filipinos, the main benefit will come by the showing made as to our purpose to do all in our power for their welfare.

Porto Rican Affairs. American citizenship should be con-ferred on the citizens of Porto Rico. The harbor of San Juan, in Porto Rico, expenses of the federal court of Porto Rico should be met from the federal

The needs of Hawaii are peculiar. Every aid should be given the islands, and our efforts should be unceasing to develop them along the lines of a comof small freeholder great planters with cooly tilled es-Alaska

Alaska's needs have been partially met, but there must be a complete reorganization of the governmental sys ask your especial attention to this. Our fellow citizens who dwell on the thores of Puget sound with characterstic energy are arranging to hold in Seattle the Alaska-Yukon-Pacific ex-This exposition in its puroses and scope should appeal not only o the people of the Pacific slope, but to the people of the United States at large.

Rights of Aliena Not only must we treat all nations

fairly, but we must treat with justice and good will all immigrants who con here under the law. Whether they are Catholic or Protestant, Jew or gentile whether they come from England or Germany, Russia, Japan or Italy, matters nothing. All we have a right to question is the man's conduct. If he s honest and upright in his dealings with his neighbor and with the state then he is entitled to respect and good treatment. Especially do we need to remember our duty to the stranger within our gates. It is the sure mark of a low civilization, a low morality, to buse or discriminate against or in any way humiliate such stranger who has come here lawfully and who is con-ducting himself properly. To remom-ber this is incumbent on every American citizen, and it is of course pecul larly incumbent on every government official, whether of the nation or of the several states.

I am prompted to say this by the attitude of hostility here and there assumed toward the Japanese in this ountry. This hostility is sporadic and is limited to a very few places. Never theless it is most discreditable to us as a people, and it may be fraught with the gravest consequences to the

I ask fair treatment for the Japanese as I would ask fair treatment for Ger-mans or Englishmen, Frenchmen, Russians or Italians. I ask it as due to humanity and civilization. I ask it as due to ourselves, because we must act uprightly toward all men. I recom-mend to the congress that an act be passed specifically providing for the naturalization of Japanese who come here intending to become American cit-izens. One of the great embarrass ments attending the performance of our international obligations is the fact that the statutes of the United States are entirely inadequate. They fail to give to the national government ifficiently ample power, through Unit ed States courts and by the use of the army and navy, to protect aliens in the rights secured to them under solemn reaties which are the law of the land therefore earnestly recommend that the criminal and civil statutes of the ed to as to enable, the president, acting for the United States government which is responsible in our international relations, to enforce the rights of allens under treaties.

Last August an insurrection broke out in Cuba which it speedily grew evi ment was powerless to quell. Thanks to the preparedness of our navy, was able immediately to send enough ships to Cuba to prevent the situation from becoming hopeless, and I fur-thermore dispatched to Cuba the sec retary of war and the assistant secre tary of state in order that they might grapple with the situation on

In accordance with the so called Plaft amendment, which was embod led in the constitution of Cuba, I there upon proclaimed a provisional govern-ment for the island, the secretary of war acting as provisional governor un til he could be replaced by Mr. Mago the late mirister to Panama and gov ernor of the canal zone on the isthmus to relieve the navy, the expedition b ing handled with most satisfactory speed and efficiency. Peace has come in the island, and the harvesting of th sugar cane crop, the great crop of the island, is about to proceed. When the election has been held and the new government inaugurated in peacefu and orderly government will come to an end.

The United States wishes nothing of Cuba except that it shall prosper mo ally and materially and wish of the Cubans save that they shall be able to preserve order among t selves and therefore to preserve

a farce and if the insurrectionary habit becomes confirmed on the island it is absolutely out of the question that the island should continue independent, and the United States, which has as sumed the sponsorship before the civ ilized world for Cuba's career as a na would again have to interven and to see that the government was managed in such orderly fashion as to secure the safety of life and property. The Rio Conference.
The second international conference

of American republics, held in Mexi co in the years 1901-02, provided for the holding of the third conference within five years and committed th fixing of the time and place and the nxing of the time and place and the arrangements for the conference to the governing board of the bureau of American republics, composed of the representatives of all the American nations in Washington. That board discharged the duty imposed upon it with marked fidelity and pains taking care, and upon the courteou invitation of the United States of Bra zil the conference was held at Rio de Janeiro, continuing from the 23d of July to the 29th of August last. Many subjects of common interest to all th American nations were discussed by the conference, and the conclusions reached, embodied in a series of resolutions and proposed conventions, will be laid before you upon the coming of the final report of the American dele-

Panama Trip.

I have just returned from a trip to Panama and shall report to you at length later on the whole subject of the

The Algeeiras Convention The Algeciras convention, which was signed by the United States as well as by most of the powers of Europe, su-persedes the previous convention of 1880, which was also signed both by the United States and a majority of the European powers. This treaty confers upon us equal commercial rights with all European countries and does not entail a single obligation of any kind upon us, and I earnestly hope it may be speedily ratified.

Sealing.
The destruction of the Pribilof island fur seals by pelagic sealing still continues. The herd, which, according to the surve y made in 1874 by direction of the congress, numbered 4,700. 000 and which according to the su commissioners in 1891, amounted to 1,000,000, has now been reduced to about 180,000. This result has been brought about by Canadian and som other scaling vessels killing the female scals while in the water during their annual pilgrimage to and from the

outh or in search of food. The process of destruction has been ccelerated during recent years by the appearance of a number of Japanes ssels engaged in pelagic sealing

Suitable representations regarding the incident have been made to the government of Japan, and we are as be taken by that country to prevent any recurrence of the outrage

ecure an agreement with Great Brit ain for adequate protection of the sea herd, and negotiations with Japan for the same purpose are in progress.

The laws for the protection of the eals within the jurisdiction of the States need revision amendment.

In my last message I advised you that the emperor of Russia had taker the initiative in bringing about and peace conference at The Hague Under the guidance of Russia the ar such a conference has been progressing during the past year. Progress has necessarily been slow, owing to the great number of countries to be consulted upon every question that has arisen. It is a matter of satisfaction that all of the American republics have now, for the first time, been invited to

Army and Navy.

It must ever be kept in mind that var is not merely justifiable, but imperative upon honorable men, upon an nation, where peace can be obtained by the conscientious conviction or of national welfare.

The United States navy is the surest guaranter of peace which this country possesses. I do not ask that we conpresent strength, and this can be done only if we replace the obsolete and outequals of any affoat in any navy. To stop building ships for one year means that for that year the navy goes back instead of forward.

In both the army and the navy there is urgent need that everything possible should be done to maintain the highe standard for the personnel alike as re gards the officers and the enlisted men.
I do not believe that in any service there is a finer body of enlisted men both the army and the navy, including the marine corps.

West Point and Annapolis already

turn out excellent officers. We do not need to have these schools made more scholastic. On the contrary, we should never lose sight of the fact that the aim of each school is to turn out a man who shall be above everything else a fighting man.

There should soon be an increase in the number of men for our coast de-fenses. These men should be of the right type and properly trained, and there should therefore be an increase of pay for certain skilled grades, espeally in the coast artillery. Money ould be appropriated to permit troops to be massed in body and exercised in

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 The home agent stands as a medium between the insured and

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'3. You do not get one kind of policy and think you you are get-

ting another.
4. The long distance transient surance agent agent, expecting never to see you again sometimes pumps hot air.

In case of misunderstand-

ing you have someone to tell your troubles to.

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